



REPUBLIC OF ZAMBIA

REPORT

OF THE

COMMITTEE ON LEGISLATION AND INTERNATIONAL AGREEMENTS

ON THE

**GREEN ECONOMY AND CLIMATE CHANGE (AMENDMENT) BILL, N.A.B.
NO. 39 OF 2026**

FOR THE

FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY

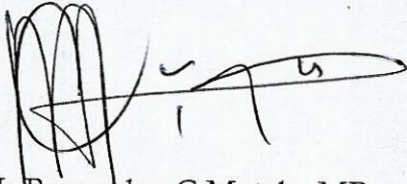
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FOREWORD

Honourable Madam Speaker, the Committee on Legislation and International Agreements has the honour to present its Report on the Green Economy and Climate Change (Amendment) Bill, N.A.B. No. 39 of 2026. The functions of the Committee are set out under Standing Orders 206(a) and 204 (2) (iv) of the National Assembly of Zambia Standing Orders, 2024

In order to acquaint itself with the ramifications of the Bill, the Committee held eight meetings and sought both written and oral submissions from stakeholders. Stakeholders, who appeared before the Committee, are listed at Appendix II of the Report. The Report is organised in three parts. Part I provides a background and summary of the provisions of the Bill. Part II presents the summary of submissions from stakeholders, while Part III constitutes the Committee's observations and recommendations.

The Committee is grateful to stakeholders who tendered both written and oral submissions. The Committee further wishes to thank you, Madam Speaker, for affording it the opportunity to scrutinise the Green Economy and Climate Change (Amendment) Bill, N.A.B. No. 39 of 2026. The Committee's appreciation is further extended to the Office of the Clerk of the National Assembly for the support and guidance rendered throughout its deliberations.



Mr Remember C Mutale, MP
CHAIRPERSON

April 2026
LUSAKA

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1.0 MEMBERSHIP OF THE COMMITTEE

The Committee consisted of Mr Remember C Mutale, MP (Chairperson); Mr Charles Abel Mulenga, (Vice-Chairperson); Mr Chonde Saka, MP; Mr Francis Kapyanga, MP; Rev Given Katuta, MP; Mr Wesley Kolala, MP; Mr Kenny Siachisumo, MP; Mr Menyani Zulu, MP; Mr Siphon Hlazo, MP; and Mr Phillimon Twasa, MP.

PART I

2.0 BACKGROUND

The Bill seeks to amend the the *Green Economy and Climate Change Act, No. 18 of 2024*, so as to revise the composition of the Green Economy and Climate Change Technical Committee. This is in line with the Government policy as stipulated in Cabinet Office Circular Minute 101/39/1 of 2025, calling for the amendment of pieces of legislation on Boards and Committees.

The decision by the Government is aimed at strengthening governance in public institutions, including parastatal and statutory bodies in order to enhance service delivery and socio-economic transformation. The measure further seeks to strengthen the participation of the private sector, civil society organisations and other non-state actors in national affairs and programmes.

3.0 OBJECT OF THE BILL

The object of the Bill is to:

- (a) revise the composition of the Green Economy and Climate Change Technical Committee; and
- (b) provide for matters connected with, or incidental to, the foregoing.

4.0 SUMMARY OF THE PROVISIONS OF THE BILL

The summarised provisions of the Bill are as set out below.

Part I

Clause 1 – Preliminary Provisions: This clause provides for the short title and commencement of the Bill and stipulates that, once enacted, it shall be read as one with the Green Economy and Climate Change Act, No. 18 of 2024. It further provides for a transitional arrangement under which appointments to the Board shall be made in accordance with the Act upon expiry or removal of the current Technical Committee members.

Clause 2 – Amendment of Section 8 of the Principal Act: This clause amends Section 8 of the principal Act to provide for the constitution of the Green Economy and Climate Change Technical Committee, comprising of eleven part-time members appointed by the Minister.

PART II

5.0 SUBMISSIONS AND CONCERNS BY STAKEHOLDERS

Stakeholders who appeared before the Committee were in support of the Green Economy and Climate Change (Amendment) Bill, N.A.B. No. 39 of 2026, and submitted as outlined below.

The Committee was informed that the revision of the composition of the Technical Committee was in line with the Government policy so as to enhance private sector participation in the governance of public institutions. In this regard, the Government through Cabinet Office Circular Minute No. 101/39/1 provided the underlisted guidelines.

- (i) Each Board or Committee has adequate representation from the private sector.
- (ii) The total number of members on each Board does not exceed eleven.
- (iii) Each Board or Committee has adequate gender representation.
- (iv) Each Board or Committee has adequate national representation.

Generally, stakeholders submitted that the amendment was progressive, as it would enhance corporate governance, transparency and accountability. They were of the view that revising the Board would provide a more diverse and professionally representative Board, which would enhance the Board's ability to balance technical, economic, and environmental interests. In an era where Zambia was navigating an energy transition, the regulator must possess the multi-disciplinary depth to govern complex energy systems.

However, stakeholders observed that to enhance provisions of the Bill, the underlisted should be addressed.

(i) Clause 2 – Composition of the Committee

Stakeholders submitted that reducing the size of the Committee from seventeen to eleven members would not only minimise administrative costs but also improve efficiency in decision-making as well as enhance attendance given that large committees usually struggle to meet quorum requirements. This is in view of the fact that the quorum for the Committee has now been reduced to five following the reduction in the composition of the Committee.

Additionally, the Bill prioritises technical and sectoral expertise rather than broad representation merely for the sake of inclusivity.

Therefore, the inclusion of members from key Government institutions such as the Ministry of Agriculture, the Attorney General Chambers and ZEMA would ensure policy alignment.

On the other hand, the provision for representation from non-governmental organisations would strengthen stakeholder participation. Further, the inclusion of a representative from academia was commendable as it would bring research-based evidence and technical expertise into the decision-making process.

Lastly, the allocation of three private sector representatives, particularly with expertise in carbon markets and the green economy, would support innovation, investment and practical implementation of climate initiative.

However, stakeholders bemoaned the removal of the representative of the Disaster Management and Mitigation Unit (DMMU). They were of the view that a representative of the DMMU should be included on the Committee considering that

DMMU was vested in the Office of the Vice President, who was also the Chairperson of the Green Economy and Climate Change Council. Further, stakeholders submitted that the DMMU played an important role, among others, in mitigating the disruptive and destructive effects of hazards and all disasters in order to reduce their impact on vulnerable communities, assets and the environment and to put in place preventive measures in order to reduce the negative effects of hazards and strengthen the national capacity for disaster management in order to avoid the adverse impact of hazards.

In this regard and considering the important role that DMMU play in mitigating the effects of climate change, stakeholders recommended the inclusion of a representative of the DMMU to the Committee.

6.0 COMMITTEES' OBSERVATIONS AND RECOMMENDATIONS

After scrutinising the Bill, and taking into consideration the submissions from various stakeholders, the Committee supports the amendment of *the Green Economy and Climate Change Act, No. 18 of 2024*. In doing so, the Committee makes the observation and recommendation set out below.

(i) Clause 2– Composition of the Board

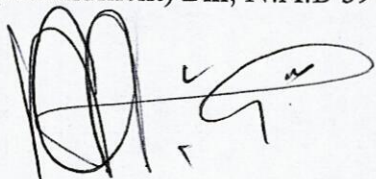
The Committee observes that although the has a multi-sectoral representation, the clause does not provide for the inclusion of a representative of the Disaster Management and Mitigation Unit.

In this regard, the Committee recommends the inclusion of a representative of the Disaster Management and Mitigation Unit by substitution from the Committee of one representative from the private sector or the non-governmental organisations category.

7.0 CONCLUSION

In conclusion, the Green Economy and Climate Change (Amendment) Bill, N.A.B 39 of 2026 represents a positive and timely reform that strengthens the governance framework for the Green Economy and Climate Change agenda. The Bill seeks to streamline the composition of the Technical Committee, thereby promoting greater efficiency, cost-effectiveness and quicker decision-making, while still retaining representation from key Government institutions, civil society, academia and the private sector.

We have the honour to be, Madam, the Committee on Legislation and International Agreements, mandated to scrutinise the Green Economy and Climate Change (Amendment) Bill, N.A.B 39 of 2026.



Mr Remember C Mutale, MP
CHAIRPERSON

April, 2026
LUSAKA

APPENDIX I – List of National Assembly Officials

Mr Stephen Chiwota, Director – Social Committees
Mr Geoffrey Zulu, Deputy Director – Financial Committees
Ms Chitalu R Mulenga, Senior Committee Clerk (FC2)
Mr Timothy C Lumba, Committee Clerk
Ms Ruth Nambule, Administrative Assistant
Mr Daniel Lupiya, Senior Committee Assistant
Mr Muyembi Kantumoya, Committee Assistant
Ms Taona Chabinga, Committee Assistant

APPENDIX II – List of Witnesses

Ministry of Green Economy and Environment

Ministry of Justice

Zambia Environmental Management Authority