



**REPUBLIC OF ZAMBIA**

**REPORT**

**OF THE**

**COMMITTEE ON NATIONAL ECONOMY, TRADE AND LABOUR MATTERS**

**ON THE**

**CITIZENS ECONOMIC EMPOWERMENT (AMENDMENT) BILL, N.A.B. NO.  
35 OF 2026**

**FOR THE**

**FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY**

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## FOREWORD

Honourable Madam Speaker, the Committee on National Economy, Trade and Labour Matters has the honour to present its Report on the Citizens Economic Empowerment (Amendment) Bill, N.A.B. No. 35 of 2026, for the Fifth Session of the Thirteenth National Assembly. The functions of the Committee are set out under Standing Orders 206 (j) and 207 of the National Assembly of Zambia Standing Orders, 2024.

The Committee held eight sittings to consider the Bill. In order to gain insight into the ramifications of the Bill, the Committee sought both written and oral submissions from various stakeholders. The list of the stakeholders is at Appendix II of the Report.

The Report is in three Parts. Part I contains the salient provisions of the Bill. Part II highlights concerns raised by stakeholders, while Part III contains the Committee's observations and recommendations.

The Committee wishes to pay tribute to all stakeholders who appeared before it and tendered both oral and written submissions. It further wishes to thank you, Madam Speaker, for affording it an opportunity to consider the Citizens Economic Empowerment (Amendment) Bill, N.A.B. No. 35 of 2026. The Committee also appreciates the services rendered by the Office of the Clerk of the National Assembly during its deliberations.



Ms Sibeso K Sefulo, MP  
**CHAIRPERSON**

April, 2026  
**LUSAKA**

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## **1.0 MEMBERSHIP OF THE COMMITTEE**

The Committee consisted of Ms Sibeso K Sefulo, MP (Chairperson); Mr Joel Chibuye, MP (Vice-Chairperson); Mr Gary Nkombo, MP; Mr Kabwe T Chewe, MP; Mr Davison Mung'andu, MP; Mr Derricky Chilundika, MP; Dr Simon Mwale, MP; Mr Simon Banda, MP; Mr Walusa Mulaliki, MP; and Mr Wesley Kolala, MP.

## **2.0 BACKGROUND**

The Citizens Economic Empowerment (Amendment) Bill, N.A.B. No. 35 of 2026, seeks to amend the *Citizens Economic Empowerment Act, Chapter 419 of the Laws of Zambia*, so as to revise the Board of the Citizens Economic Empowerment Commission.

## **3.0 OBJECT OF THE BILL**

The object of this Bill is to:

- a) revise the composition of the Citizens Economic Empowerment Commission; and
- b) provide for matters connected with, or incidental to, the foregoing.

## **PART I**

### **4.0 PROVISIONS OF THE BILL**

The salient provisions of the Bill are as set out hereunder.

#### **Clause 1: Short Title and Commencement**

This clause provides for the short title and commencement of the Act, once enacted.

#### **Clause 2: Amendment of Section 2**

This clause seeks to amend section 2 of the principal Act by the insertion of the following new definition in the appropriate place: “Zambia Agency for Persons with Disabilities” means the Zambia Agency for Persons with Disabilities established under the *Persons with Disabilities Act, No. 6 of 2012*.

#### **Clause 3: Repeal and Replacement of Section 7**

This clause seeks to amend section 7 of the principal Act by the repeal of the section and substitution therefor of the new provision of the composition of the Commission.

## **PART II**

### **5.0 CONCERNS RAISED BY STAKEHOLDERS**

Stakeholders who appeared before the Committee supported the Bill. However, in doing so, they raised concerns outlined below.

#### **i. Duplication of Mandates**

Some stakeholders submitted that clause 3, under section 7 (2) of the Bill presented a challenge of conflict of mandate as it stated that ministries, institutions, and organisations mentioned in subsection (1) should nominate their representatives for appointment by the Minister. However, section 7 (1), which specified that only the

President of Zambia had the legal authority to appoint part-time commissioners to the Commission.

It was therefore suggested that the provision be revised to enable the Minister to accept nominations from the proposed bodies and forward them to the President for appointment.

**ii. Inclusion of Ministry of Infrastructure, Housing and Urban Development**

Other witnesses submitted that as infrastructure development was crucial for economic growth and empowerment, job creation and supporting capital investment, it was essential to include representatives from the Ministry of Infrastructure, Housing and Urban Development and the Zambia National Council for Construction on the Commission.

**PART III**

**6.0 COMMITTEE'S OBSERVATIONS AND RECOMMENDATIONS**

The Committee supports the Bill and in doing so, makes the observations and recommendations outlined below.

**i. Clarifications of Mandates**

The Committee observes that clause 3, under section 7 (1) and (2) of the Bill, presents a challenge of conflict of mandate of a Minister and the President, on the appointment of Board Members.

In this regard, the Committee recommends that section 7 (2) of the Bill be amended to allow the Minister to receive and scrutinise nominations of representatives from various ministries, institutions, and organisations, for transmission to the President for final appointment.

**ii. Inclusion of Ministry of Infrastructure, Housing and Urban Development**

The Committee observes that infrastructure development is crucial for economic growth and empowerment, job creation and supporting capital investment.

In this regard, the Committee recommends that section 7 (1) be amended to include the appointment by the President of representatives of the Ministry of Infrastructure, Housing and Urban Development and/or the Zambia National Council for Construction as part-time commissioners in the Commission.

## 7.0 CONCLUSION

The proposed amendments to the *Citizens Economic Empowerment Act, Chapter 419*, of the Laws of Zambia, are progressive. The Committee is of the view that the Bill, if enacted into law, will embrace inclusivity and diversification in the composition of Commissioners appointed to the Citizens Economic and Empowerment Commission. These appointments represent a combination of both public and private sector institutions, whose collaborative efforts are vital in ensuring that Zambian citizens are economically empowered. This aligns with global trends towards sustainable economic growth, wealth creation, and the improvement of the livelihoods of the Zambian people.

However, the few challenges highlighted above must be addressed to enhance the effective operations, collaborations and coordination of the Commission.

In view of the foregoing, the Committee supports the enactment of the Citizens Economic Empowerment (Amendment) Bill, N.A.B. No. 35 of 2026, into law.



Ms Sibeso K Sefulo, MP  
CHAIRPERSON

April, 2026  
LUSAKA

## **APPENDIX I - List of National Assembly Officials**

Mr Stephen Chiwota, Director (Financial Committees)  
Mr Geoffrey Zulu, Deputy Director (Financial Committees)  
Ms Chitalu R Mulenga, Senior Committee Clerk (FC2)  
Mr Moses Chuba, Committee Clerk  
Mrs Racheal M Kanyumbu, Administrative Assistant  
Mr Daniel Lupiya, Senior Committee Assistant  
Mr Muyembi Kantumoya, Committee Assistant  
Ms Debora Mbewe, Intern

## **APPENDIX II - List of Witnesses**

Anti Corruption Commission  
Bankers Association of Zambia  
Business Regulatory Review Agency  
Competition and Consumer Protection Commission  
Minister of Finance and National Planning  
Ministry of Justice  
Ministry of Commerce, trade and Industry  
Ministry of Mines and Minerals Development  
National Economic advisory Council  
National Pensions Scheme Authority  
Zambia Institute of Chartered Accountants  
Zambia Institute for Policy Research and Analysis  
Zambia Chamber of Commerce and Industry  
Zambia Metrology Agency