



REPUBLIC OF ZAMBIA

REPORT

OF THE

COMMITTEE ON NATIONAL ECONOMY, TRADE AND LABOUR MATTERS

ON THE

**PUBLIC-PRIVATE PARTNERSHIP (AMENDMENT) BILL, N.A.B. NO. 10 OF
2026**

FOR THE

FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY

Published by the National Assembly of Zambia

FOREWORD

Honourable Madam Speaker, the Committee on National Economy, Trade and Labour Matters has the honour to present its Report on the Public-Private Partnership (Amendment) Bill, N.A.B. No. 10 of 2026, for the Fifth Session of the Thirteenth National Assembly. The functions of the Committee are set out under Standing Orders 206 (j) and 207 of the National Assembly of Zambia Standing Orders, 2024.

The Committee held nine sittings to consider the Bill. In order to gain insight into the ramifications of the Bill, the Committee sought both written and oral submissions from various stakeholders. The list of the stakeholders is at Appendix II of the Report.

The Report is in three Parts. Part I contains the salient provisions of the Bill. Part II highlights concerns raised by stakeholders, while Part III contains the Committee's observations and recommendations.

The Committee wishes to pay tribute to all stakeholders who appeared before it and tendered both oral and written submissions. It further wishes to thank you, Madam Speaker, for affording it an opportunity to consider the Public-Private Partnership (Amendment) Bill, N.A.B. No. 10 of 2026. The Committee also appreciates the services rendered by the Office of the Clerk of the National Assembly during its deliberations.



Ms Sibeso K Sefulo, MP
CHAIRPERSON

April, 2026
LUSAKA

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1.0 MEMBERSHIP OF THE COMMITTEE

The Committee consisted of Ms Sibeso K Sefulo, MP (Chairperson); Mr Joel Chibuye, MP (Vice-Chairperson); Mr Gary Nkombo, MP; Mr Kabwe T Chewe, MP; Mr Davison Mung'andu, MP; Mr Derricky Chilundika, MP; Dr Simon Mwale, MP; Mr Simon Banda, MP; Mr Walusa Mulaliki, MP; and Mr Wesley Kolala, MP.

2.0 BACKGROUND

The Public-Private Partnership (Amendment) Bill, N.A.B. No. 10 of 2026, seeks to amend the *Public-Private Partnership Act, No. 18 of 2023*, so as to revise the composition of the Board of the Public-Private Partnership Council.

3.0 OBJECT OF THE BILL

The object of this Bill is to:

- a) revise the composition of the Public-Private Partnership Council; and
- b) provide for matters connected with, or incidental to, the foregoing.

PART I

4.0 PROVISIONS OF THE BILL

The provisions of the Bill are as set out hereunder.

Clause 1: Short Title and Commencement

This clause provides for the short title and commencement of the Act, once enacted.

Clause 2: Amendment of Section 7

This clause seeks to amend section 7 (1) of the principal Act by the deletion of paragraphs (c) and (d) and the substitution therefor of the following: (c) two other Ministers, whose portfolio functions are relevant to public-private partnerships and (d) five other persons from the private sector with proven knowledge and experience in matters relating to public-private partnerships.

PART II

5.0 CONCERNS RAISED BY STAKEHOLDERS

Stakeholders who appeared before the Committee supported the Bill. However, in doing so, they raised the concern outlined below.

Substantial Expansion of Private-Sector Representation

Some stakeholders submitted that, while the principal Act provided for conflict-management framework, the substantial increase of private-sector representation, without supplementing the existing general conflict rule with safeguards appropriate to PPP decision-making, posed a risk of capture.

It was, therefore, suggested that safeguards such as enhanced declarations, standing recusals for project-linked firms, or additional ethical screening for appointees drawn from active market participants, be introduced in the Bill.

PART III

6.0 COMMITTEE'S OBSERVATIONS AND RECOMMENDATIONS

In supporting the Bill, the Committee makes the observation and recommendation outlined below.

Increased Private-Sector Representation

The Committee observes that, while the principal Act provides for conflict-management, the increase of private-sector representation on the Board, without corresponding enhancement of general conflict rules appropriate to PPP decision-making, poses a risk of capture.

The Committee, therefore, recommends that safeguards such as enhanced declarations, standing recusals for project-linked firms, or additional ethical screening for appointees drawn from active market participants, be introduced in the Bill.

7.0 CONCLUSION

The proposed amendments to the *Public-Private Partnership Act, No. 18 of 2023*, are progressive. The Public-Private Partnership Council is a vital body under public-private partnerships legal framework. It is a balanced composition and wide-ranging functions that will enable it to oversee public-private partnerships and ensure they contribute to national development, while safeguarding public interest. If the highlighted challenges are addressed, the Committee is confident that the Council will perform at optimum capacity.

The Committee, therefore, supports the enactment of the The Public-Private Partnership (Amendment) Bill, N.A.B. No. 10 of 2026, into law.



Ms Sibeso K Sefulo, MP
CHAIRPERSON

April, 2026
LUSAKA

APPENDIX I - List of National Assembly Officials

Mr Stephen Chiwota, Director (Financial Committees)
Mr Geoffrey Zulu, Deputy Director (Financial Committees)
Ms Chitalu R Mulenga, Senior Committee Clerk (FC2)
Mr Moses Chuba, Committee Clerk
Mrs Racheal M Kanyumbu, Administrative Assistant
Mr Daniel Lupiya, Senior Committee Assistant
Mr Muyembi Kantumoya, Committee Assistant
Ms Debora Mbewe, Intern

APPENDIX II - List of Witnesses

Anti-Corruption Commission
Bankers Association of Zambia
Business Regulatory Review Agency
Competition and Consumer Protection Commission
Ministry of Finance and National Planning
Ministry of Justice
Ministry of Commerce, Trade and Industry
Ministry of Mines and Minerals Development
National Economic Advisory Council
National Pensions Scheme Authority
Zambia Institute of Chartered Accountants
Zambia Institute for Policy Research and Analysis
Zambia Chamber of Commerce and Industry
Zambia Metrology Agency