



**REPUBLIC OF ZAMBIA**

**REPORT**

**OF THE**

**COMMITTEE ON NATIONAL ECONOMY, TRADE AND LABOUR MATTERS**

**ON THE**

**METROLOGY (AMENDMENT) BILL, N.A.B. NO. 14 OF 2026**

**FOR THE**

**FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY**

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## FOREWORD

Honourable Madam Speaker, the Committee on National Economy, Trade and Labour Matters has the honour to present its Report on the Metrology (Amendment) Bill, N.A.B. No. 14 of 2026, for the Fifth Session of the Thirteenth National Assembly. The functions of the Committee are set out under Standing Orders 206 (j) and 207 of the National Assembly of Zambia Standing Orders, 2024.

The Committee held eight sittings to consider the Bill. In order to gain insight into the ramifications of the Bill, the Committee sought both written and oral submissions from various stakeholders. The list of the stakeholders is at Appendix II of the Report.

The Report is in three Parts. Part I contains the salient provisions of the Bill. Part II highlights concerns raised by stakeholders, while Part III contains the Committee's observations and recommendations.

The Committee wishes to pay tribute to all stakeholders who appeared before it and tendered both oral and written submissions. It further wishes to thank you, Madam Speaker, for affording it an opportunity to consider the Metrology (Amendment) Bill, N.A.B. No. 14 of 2026. The Committee also appreciates the services rendered by the Office of the Clerk of the National Assembly during its deliberations.



Ms Sibeso K Sefulo, MP  
CHAIRPERSON

April, 2026  
LUSAKA

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## **1.0 MEMBERSHIP OF THE COMMITTEE**

The Committee consisted of Ms Sibeso K Sefulo, MP (Chairperson); Mr Joel Chibuye, MP (Vice-Chairperson); Mr Gary Nkombo, MP; Mr Kabwe T Chewe, MP; Mr Davison Mung'andu, MP; Mr Derricky Chilundika, MP; Dr Simon Mwale, MP; Mr Simon Banda, MP; Mr Walusa Mulaliki, MP; and Mr Wesley Kolala, MP.

## **2.0 BACKGROUND**

The Metrology (Amendment) Bill, N.A.B. No. 14 of 2026, seeks to amend the *Metrology Act, Chapter 403 of the Laws of Zambia*, so as to revise the Board of the Zambia Metrology Agency.

## **3.0 OBJECT OF THE BILL**

The object of this Bill is to:

- a) revise the composition of the Board of the Zambia Metrology Agency; and
- b) provide for matters connected with, or incidental to, the foregoing.

## **PART I**

### **4.0 PROVISIONS OF THE BILL**

The provisions of the Bill are as set out hereunder.

#### **Clause 1: Short Title and Commencement**

This clause provides for the short title and commencement of the Act, once enacted.

#### **Clause 2: Amendment of Section 2**

This clause seeks to amend section 2 of the principal Act by the insertion of the following new definitions in the appropriate places in alphabetical order: “Energy Regulation Board” means the Energy Regulation Board established under the *Energy Regulation Act, No. 12 of 2019*; and “Higher Education Institution” has the meaning assigned to the words in the *Higher Education Act, No. 4 of 2013*.

#### **Clause 3: Repeal and Replacement of Section 7**

This clause seeks to amend the principal Act by the repealing section 7 and the substitution therefor of the provision that provide for the constitution of the new Board of the Agency.

#### **Clause 4: Repeal and Replacement of Heading to First Schedule**

This clause seeks to amend the First Schedule to the principal Act by the repeal of the heading and the substitution therefor of the following: ‘Administration of the Zambia Metrology Agency’.

## **PART II**

### **5.0 CONCERNS RAISED BY STAKEHOLDERS**

Stakeholders who appeared before the Committee supported the Bill. However, in doing so, they raised concerns outlined below.

**i. The Appointment of the Board Chairperson by the Minister**

Some stakeholders submitted that lack of transparency and public engagement in the appointment of the Board Chairperson by the Minister could have various adverse effects, including the lack of legitimacy of governance; and the appointment of a less qualified person as a Board member.

It was, therefore, suggested that the election of the Board chairperson by members of the Board be introduced in the Bill, as it would enhance leadership, trust and respect, alignment with strategy, inclusivity, and commitment to governance.

**ii. Inclusion of Other Key Stakeholders**

Other stakeholders submitted that the Bill be revised to add a member of the Energy Regulation Board and one from the Competition and Consumer Protection Commission. It was also submitted that representatives from the Ministry of Health and the Zambia Environmental Management Authority should form part of the team.

It was, therefore, suggested that the composition of the Board be revised and consider including the Ministry and institutions.

It was further suggested that guidelines on the minimum standards required for a person to be nominated as a board member, be incorporated in the bill.

**PART III**

**6.0 COMMITTEE'S OBSERVATIONS AND RECOMMENDATIONS**

The Committee supports the Bill and in doing so, makes the observations and recommendations outlined below.

**i. Appointment of Board Chairperson by Minister**

The Committee observes that lack of transparency and public engagement in the appointment of the Board Chairperson by the Minister, as provided under clause 3, section 7(1) of the Bill, can have adverse effects, which include the lack of legitimacy of governance; and the appointment of a less qualified person as a board member.

The Committee, therefore, recommends that Board elections be introduced in the Bill, as a mechanism to identify a chairperson, as this enhances leadership, trust and respect, alignment with strategy, inclusivity, and commitment to governance.

**ii. Provision of Minimum Nomination Standards**

The Committee observes that clause 3 does not provide for the minimum nomination standards required to serve on the Board.

In view of this, the Committee recommends that the clause be amended to provide for guidelines on the minimum standards required for a person to be nominated as a board member.

## 7.0 CONCLUSION

The proposed amendments to the *Metrology Act, Chapter 403* of the Laws of Zambia, are progressive. In view of this, the Committee supports the enactment of the Metrology (Amendment) Bill, N.A.B. No. 14 of 2026, into law.



Ms Sibeso K Sefulo, MP  
CHAIRPERSON

April, 2026  
LUSAKA

## **APPENDIX I – List of National Assembly Officials**

Mr Stephen Chiwota, Director (Financial Committees)  
Mr Geoffrey Zulu, Deputy Director (Financial Committees)  
Ms Chitalu R Mulenga, Senior Committee Clerk (FC2)  
Mr Moses Chuba, Committee Clerk  
Mrs Racheal M Kanyumbu, Administrative Assistant  
Mr Daniel Lupiya, Senior Committee Assistant  
Mr Muyembi Kantumoya, Committee Assistant  
Ms Debora Mbewe, Intern

## **APPENDIX II – List of Witnesses**

Anti-Corruption Commission  
Bankers Association of Zambia  
Business Regulatory Review Agency  
Competition and Consumer Protection Commission  
Minister of Finance and National Planning  
Ministry of Justice  
Ministry of Commerce, Trade and Industry  
Ministry of Mines and Minerals Development  
National Economic Advisory Council  
National Pensions Scheme Authority  
Zambia Institute of Chartered Accountants  
Zambia Institute for Policy Research and Analysis  
Zambia Chamber of Commerce and Industry  
Zambia Metrology Agency