



REPUBLIC OF ZAMBIA

REPORT

OF THE

COMMITTEE ON ENERGY, WATER DEVELOPMENT, AND TOURISM

ON THE

**ZAMBIA INSTITUTE FOR TOURISM AND HOSPITALITY STUDIES
(AMENDMENT) BILL, N.A.B. NO. 55 OF 2026**

FOR THE FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY

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FOREWORD

Honourable Madam Speaker, the Committee on Energy, Water Development and Tourism has the honour to present its Report on the Zambia Institute for Tourism and Hospitality Studies (Amendment) Bill, N.A.B No.55 of 2026, for the Fifth Session of the Thirteenth National Assembly. The functions of the Committee are set out under Standing Orders 207 (j) of the National Assembly of Zambia Standing Orders, 2024.

The Committee held five sittings to consider the Bill. In order to gain insight into the ramifications of the Bill, the Committee sought both written and oral submissions from various stakeholders. The list of stakeholders is at Appendix II of the Report.

The Report is in three Parts. Part I contains the background and the provisions of the Bill. Part II highlights concerns raised by stakeholders, while Part III contains the Committee's observations and recommendations.

The Committee wishes to pay tribute to all stakeholders who appeared before it and tendered both oral and written submissions. It further wishes to thank you, Madam Speaker, for affording it an opportunity to consider the Zambia Institute for Tourism and Hospitality Studies (Amendment) Bill, N.A.B No.55 of 2026. The Committee also appreciates the services rendered by the Office of the Clerk of the National Assembly during its deliberations.



Mr Romeo Kangombe, MP
CHAIRPERSON

May, 2026
LUSAKA

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List of Acronyms

ZITHS – Zambia Institute for Tourism and Hospitality Studies

1.0 MEMBERSHIP OF THE COMMITTEE

The Committee consisted of Mr Romeo Kangombe, MP (Chairperson); Ms Mulenga Kampamba, MP (Vice Chairperson); Ms Mirriam Choonya, MP; Mr Binwell Mpundu, MP; Mr Michael J Z Katambo, MP; Mr Chanda Katotobwe, MP; Mr Davies Chisopa, MP; Mr Gregory Ngowani, MP; Mr Raphael Mabenga, MP; and Mr Lameck Hamwaata, MP.

PART I

2.0 Background

The Zambia Institute for Tourism and Hospitality Studies (Amendment) Bill, N.A.B. No.55 of 2026, seeks to amend the *Zambia Institute for Tourism and Hospitality Studies Act, No. 42 of 2016*, so as to revise the composition of the Council of the Zambia Institute for Tourism and Hospitality Studies (ZITHS) and provide for matters connected with, or incidental to, the foregoing.

3.0 OBJECT OF THE BILL

The object of this Bill is to:

- a) revise the composition of the Council of the Zambia Institute and Hospitality Studies; and
- b) provide for matters connected with or incidental to the foregoing.

4.0 PROVISIONS OF THE BILL

The provisions of the bill are set out hereunder.

Clause 1: Short Title and Commencement

This clause provides for the short title and commencement of the Act, once enacted.

Clause 2: Amendment of Section 2

This clause seeks to amend section 2 of the principal Act by the insertion of new definitions in the appropriate place in alphabetical order: “legally disqualified” means the absence of legal capacity as provided under section 4 of the *Mental Health Act, No.6 of 2019* “public higher education institution” has the meaning assigned to the words in the Higher Education Act; and “Zambia Institute of Chartered Accountants” means the Zambia Institute of Chartered Accountants established under the Accountants Act.

Clause 3: Repeal and Replacement of Section 6

This clause seeks to repeal and replace section 6 of the principal Act by the substitution therefor of members of the Council appointed by the Minister, which consists of the following:

- a) a representative from the ministry responsible for tourism;
- b) a representative of a public higher education institution;
- c) a representative of the Zambia Institute of Chartered Accountants;

- d) a representative of the Hotel and Catering Association of Zambia;
- e) a representative of an association representing travel agents or national parks;
- f) a representative of Family Legacy Missions Zambia; and
- g) one person, from the private sector, with knowledge and experience in matters relating to this Act.

Clause 4: Amendment of Section 7

This clause seeks to amend section 7 of the principal Act by the deletion of subsections (1) and (3) by substitution therefor of the following:

- (1) member shall hold office for a term of three years and may be re-appointed for a further and final term of three years from the date of appointment; and
- (b) in subsection (3), by the deletion of paragraph (g) and the substitution therefor of the following: (g) is legally disqualified from performing the functions of a member.

Clause 5: Repeal and Replacement of Section 11

This clause seeks to amend section 11 of the principal Act by the deletion of section 11 and substitution therefor of the following: “A member of the Council or any committee of the Council shall be paid allowances that the Emoluments Commission may, on the recommendation of the Minister, determine.”

PART II

5.0 CONCERNS RAISED BY STAKEHOLDERS

Stakeholders who appeared before the Committee supported the Bill. However, they raised concerns as outlined below.

i. Removal of Academic and Policy Linkages

Stakeholders expressed concern that the reduction of academic representation weakened alignment with national education systems. Given that the Institute operated within the broader higher education ecosystem, reduced engagement with education authorities may affect accreditation processes, curriculum development, and international recognition of qualifications.

ii. Removal of Student Representation

Some stakeholders submitted that the removal of student representation undermined participatory governance. Practical experience across institutions such as the Technical Education, Vocational and Entrepreneurship Training Authority (TEVETA)-linked institutions and public universities demonstrated that student representation contributed to early identification of institutional challenges and enhanced accountability in decision-making. It was, therefore, proposed that student representation be reintroduced through the establishment of a Student Advisory Committee, periodic stakeholder engagement forums, or statutory consultation requirements on matters directly affecting students, such as fees, welfare, and academic programmes.

iii. Inclusion of Family Legacy Missions Zambia in the Council

Some witnesses submitted that the inclusion of a specifically named private organisation was inconsistent with standard legislative practice. This was because it created rigidity, limited flexibility, and raised questions regarding fairness and transparency. Stakeholders were of the view that legislation should generally provide for category-based representation rather than entity-specific inclusion to allow for the evolution of the sector.

PART III

6.0 COMMITTEE’S OBSERVATIONS AND RECOMMENDATIONS

The Committee notes that the stakeholders who appeared before it supported the Bill. The Committee supports the Bill, and in doing so, makes the observations and recommendations outlined below.

i. Weakening of Academic and Policy Linkages

The Committee observes that the reduced representation of higher education institutions on the Council may weaken the Institute’s alignment with national education policies, accreditation systems, and curriculum development frameworks.

In view of the foregoing, the Committee recommends that the composition of the Council be revised to strengthen representation from public higher education institutions in order to maintain academic standards, improve programme relevance, and enhance international recognition of qualifications.

ii. Absence of Student Representation

The Committee notes that the removal of student representation from the governance structure undermines participatory governance and limits the ability of students to contribute to decision-making on matters affecting their welfare and academic experience. The Committee recommends the reintroduction of student participation through formal mechanisms such as a Student Advisory Committee or statutory consultative processes to ensure inclusivity, responsiveness, and accountability.

iii. Inclusion of a Representative of Family Legacy Missions Zambia in Legislation

The Committee observes that the inclusion of a representative of Family Legacy Missions in Zambia in the Council is inconsistent with good legislative practice, as it limits flexibility and raises concerns regarding fairness and transparency.

The Committee recommends that the Bill be amended to provide for category-based representation rather than naming a specific organisation, thereby ensuring fairness, adaptability, and alignment with standard legislative drafting principles.

7.0 CONCLUSION

The proposed amendments to the *Zambia Institute for Tourism and Hospitality Studies Act, No. 42 of 2016*, are progressive as they introduce significant reforms to the governance structure of the Governing Council of the Zambia Institute for Tourism and Hospitality Studies (ZITHS) by incorporating a broad spectrum of stakeholders, including a representative of the Zambia Institute for Chartered Accountants, National Parks and Higher Education among others. The inclusion of professional and industry-based representatives strengthens technical expertise within the Council. Additionally, the shift towards technical and industry

expertise, is consistent with modern governance practices and the objectives of the Eighth National Development Plan (8NDP), particularly in enhancing skills development and employability within the tourism and hospitality sector.

In view of the foregoing, the Committee supports the enactment of the Zambia Institute for Tourism and Hospitality Studies (Amendment) Bill, N.A.B. No.55 of 2026, into law.



Mr Romeo Kangombe, MP
(Chairperson)

May, 2026
LUSAKA

APPENDIX I - National Assembly Officials

Mr Stephen Chiwota, Director - Financial Committees

Mr Geoffrey Zulu, Deputy Director - Financial Committees

Ms Chitalu Mulenga, Senior Committee Clerk – Financial Committees

Mr Elijah I C Chilimboyi, Committee Clerk

Ms Media Hachombwa, Committee Clerk

Ms Eneless Njobvu, Administrative Assistant

Mr Daniel Lupiya, Senior Committee Assistant

Mr Muyembi Kantumoya, Committee Assistant

APPENDIX II-WITNESSES

Ministry of Tourism

Ministry of Justice

Hotel and Catering Association of Zambia

Tourism Council of Zambia

Zambia Tourism Agency

Zambia Law Development Commission

Wildlife Procedures Association of Zambia