



**REPUBLIC OF ZAMBIA**

**REPORT**

**OF THE**

**COMMITTEE ON ENERGY, WATER DEVELOPMENT, AND TOURISM**

**ON THE**

**TOURISM AND HOSPITALITY (AMENDMENT) BILL, N.A.B. NO. 58 OF 2026**

**FOR THE FIFTH SESSION OF THE THIRTEENTH NATIONAL ASSEMBLY**

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## FOREWORD

Honourable Madam Speaker, the Committee on Energy, Water Development and Tourism has the honour to present its Report on the Tourism and Hospitality (Amendment) Bill, N.A.B No. 58 of 2026, for the Fifth Session of the Thirteenth National Assembly. The functions of the Committee are set out under Standing Orders 207 (j) of the National Assembly of Zambia Standing Orders, 2024.

The Committee held five sittings to consider the Bill. In order to gain insight into the ramifications of the Bill, the Committee sought both written and oral submissions from various stakeholders. The list of stakeholders is at Appendix II of the Report.

The Report is in three Parts. Part I contains the background and the salient provisions of the Bill. Part II highlights concerns raised by stakeholders, while Part III contains the Committee's observations and recommendations.

The Committee wishes to pay tribute to all stakeholders who appeared before it and tendered both oral and written submissions. It further wishes to thank you, Madam Speaker, for affording it an opportunity to consider the Tourism and Hospitality (Amendment) Bill, N.A.B No. 58 of 2026. The Committee also appreciates the services rendered by the Office of the Clerk of the National Assembly during its deliberations.

PP 

Mr Romeo Kangombe, MP  
CHAIRPERSON

May, 2026  
LUSAKA

**TABLE OF CONTENTS**

1.0 Membership of the Committee .....1  
2.0 Background .....1  
3.0 Object of the Bill .....1  
4.0 Provisions of the Bill.....1  
5.0 Concerns Raised by Stakeholders.....2  
6.0 Committee’s Observations and Recommendations .....2  
7.0 Conclusion.....3  
Appendix I - National Assembly Officials.....4  
Appendix II-Witnesses .....5

## **1.0 Membership of the Committee**

The Committee consisted of Mr Romeo Kangombe, MP (Chairperson); Ms Mulenga Kampamba, MP (Vice Chairperson); Ms Mirriam Choonya, MP; Mr Binwell Mpundu, MP; Mr Michael J Z Katambo, MP; Mr Chanda Katotobwe, MP; Mr Davies Chisopa, MP; Mr Gregory Ngowani, MP; Mr Raphael Mabenga, MP; and Mr Lameck Hamwaata, MP.

## **PART I**

### **2.0 Background**

The Tourism and Hospitality (Amendment) Bill, N.A.B. No.58 of 2026, seeks to repeal and replace sections 14 and 55 of the *Tourism and Hospitality Act, No.13 of 2015 so as to revise the composition of both the Board of the Agency and the Hotel Manager's Registration Council.*

### **3.0 OBJECT OF THE BILL**

The object of this Bill is to:

- a) revise the composition of the Board of the Zambia Tourism Agency;
- b) revise the composition of the Hotel Manager's Registration Council; and
- c) provide for matters connected with or incidental to the forging.

## **PART II**

### **4.0 PROVISIONS OF THE BILL**

The provisions of the Bill are set out hereunder.

#### **Clause 1: Short Title and Commencement**

This clause provides for the short title and commencement of the Act, once enacted.

#### **Clause 2: Amendment of Section 2**

This clause seeks to amend section 2 of the principal Act by the insertion of new definitions in the appropriate place in alphabetical order.

#### **Clause 3: Repeal and Replacement of Section 14**

This clause seeks to repeal and replace section 14 of the principal Act by the substitution therefor with a revised constitution of the Board of the Agency.

#### **Clause 4: Repeal and Replacement of Section 18**

This clause seeks to repeal and replace section 18 of the principal Act by the substitution therefor of the appointment of the Director Secretary and other staff of the Agency.

#### **Clause 5: Amendment of Section 55**

This clause seeks to amend section 55 of the principal Act by the deletion of subsections (1) and (2) and substitution therefor with the part-time members of the Hotel Managers Registration Council.

### **Clause 6: Amendment of the First Schedule**

This clause seeks to amend the First Schedule to the principal Act by the deletion of the heading and substitution therefor: First Schedule (Section 10(2) and 14(10) and (b) paragraph 2 and the substitution therefor of the following: 'A member of the Board or committee of the Board shall be paid allowances that Emoluments Commission may, on the recommendation of the Minister, determine'.

## **PART II**

### **5.0 CONCERNS RAISED BY STAKEHOLDERS**

Stakeholders who appeared before the Committee supported the Bill. However, they raised concerns as outlined below.

#### **i. Composition of the Board of the Agency**

While welcoming the proposed composition of the Board under clause 3 of the Bill, some stakeholders expressed concern about the provision in section 14(7)(h), which provided that the office of a member shall become vacant if the member was removed by the Minister.

It was, therefore, suggested that the provision in section 14(7)(e) and (f) of the principal Act, which provided grounds on which the member would be removed from office, should be maintained.

#### **ii. Composition of the Hotel Manager's Registration Council**

Some witnesses submitted that while the proposed composition of the Council was commendable, they proposed that consideration be given to include a representative from hospitality training institutions and a professional standards practitioner so that the Council could benefit from an optimal balance of public oversight, industry experience, and skills development. It was, therefore, recommended that the composition of the Council be revised accordingly.

#### **iii. Inclusion of Civil Society and Private Sector Representation**

Some stakeholders were of the view that while the inclusion of civil society and private sector representation enhanced stakeholder participation, it lacked definition clarity.

It was, therefore, recommended that the Bill should provide clearer parameters for the appointment of civil society and private sector representatives

## **PART III**

### **6.0 COMMITTEE'S OBSERVATIONS AND RECOMMENDATIONS**

The Committee notes that stakeholders who appeared before it supported the Bill. In supporting the Bill, the Committee makes the observations and recommendations outlined below.

**i. Lack of Clear Safeguards on Removal of Board Member**

The Committee observes that the provision allowing the Minister to remove Board members without clearly defined grounds may undermine the independence of the Board and expose the Board to undue influence.

The Committee, therefore commends that the Bill retain and clearly outline specific grounds for removal, as provided in the principal Act, to safeguard transparency, fairness, and institutional independence.

**ii. Inadequate Representation in the Hotel Manager's Registration Council**

The Committee notes that the proposed composition of the Council does not adequately incorporate key stakeholders such as representatives from hospitality training institutions and professional standards bodies.

The Committee, therefore, recommends the inclusion of representatives from hospitality training institutions and professional practitioners to ensure a balanced mix of expertise, industry experience, and skills development.

**7.0 CONCLUSION**

The proposed amendments to the *Tourism and Hospitality Act, No. 13 of 2015*, are progressive as they introduce significant reforms to the governance structure of the Board of the Zambia Tourism Agency and the Hotel Manager's Registration Council. While the amendments enhance inclusivity and stakeholder representation, their success will depend on ensuring competence, independence, and efficiency in the functioning of the Board. With the recommended improvements, the amendments have the potential to strengthen accountability, transparency, and effective management of the Zambia Tourism Agency and the Hotel Manager's Registration Council.

The Committee, therefore, supports the enactment of the Tourism and Hospitality (Amendment) Bill, N.A.B. No. 58 of 2026, into law.



Mr Romeo Kangombe, MP  
(Chairperson)

May, 2026  
LUSAKA

## **APPENDIX I - National Assembly Officials**

Mr Stephen Chiwota, Director - Financial Committees

Mr Geoffrey Zulu, Deputy Director - Financial Committees

Ms Chitalu Mulenga, Senior Committee Clerk – Financial Committees

Mr Elijah I C Chilimboyi, Committee Clerk

Ms Media Hachombwa, Committee Clerk

Ms Eneless Njobvu, Administrative Assistant

Mr Daniel Lupiya, Senior Committee Assistant

Mr Muyembi Kantumoya, Committee Assistant

## **APPENDIX II-WITNESSES**

Ministry of Tourism

Ministry of Justice

Hotel and Catering Association of Zambia

Tourism Council of Zambia

Zambia Tourism Agency

Zambia Law Development Commission

Wildlife Procedures Association of Zambia